## Senate



General Assembly

File No. 172

January Session, 2009

Substitute Senate Bill No. 978

Senate, March 25, 2009

The Committee on Labor and Public Employees reported through SEN. PRAGUE of the 19th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

# AN ACT REQUIRING OCCUPATIONAL LICENSING FOR CERTAIN STATE EMPLOYEES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 20-340 of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective July 1, 2009*):
- 3 The provisions of this chapter shall not apply to: (1) Persons
- 4 employed by any federal [, state] or municipal agency; (2) persons
- 5 <u>employed by the state, other than plumbers and electricians hired by</u>
- 6 <u>the state on or after July 1, 2009; (3)</u> employees of any public service
- 7 company regulated by the Department of Public Utility Control or of
- 8 any corporate affiliate of any such company when the work performed
- 9 by such affiliate is on behalf of a public service company, but in either
- 10 case only if the work performed is in connection with the rendition of
- 11 public utility service, including the installation or maintenance of wire
- 12 for community antenna television service, or is in connection with the
- 13 installation or maintenance of wire or telephone sets for single-line

sSB978 / File No. 172

telephone service located inside the premises of a consumer; [(3)] (4) employees of any municipal corporation specially chartered by this state; [(4)] (5) employees of any contractor while such contractor is performing electrical-line or emergency work for any public service company; [(5)] (6) persons engaged in the installation, maintenance, repair and service of electrical or other appliances of a size customarily used for domestic use where such installation commences at an outlet receptacle or connection previously installed by persons licensed to do the same and maintenance, repair and service is confined to the appliance itself and its internal operation; [(6)] (7) employees of industrial firms whose main duties concern the maintenance of the electrical work, plumbing and piping work, solar thermal work, heating, piping, cooling work, sheet metal work, elevator installation, repair and maintenance work, automotive glass work or flat glass work of such firm on its own premises or on premises leased by it for its own use; [(7)] (8) employees of industrial firms when such employees' main duties concern the fabrication of glass products or electrical, plumbing and piping, fire protection sprinkler systems, solar, heating, piping, cooling, chemical piping, sheet metal or elevator installation, repair and maintenance equipment used in the production of goods sold by industrial firms, except for products, electrical, plumbing and piping systems and repair and maintenance equipment used directly in the production of a product for human consumption; [(8)] (9) persons performing work necessary to the manufacture or repair of any apparatus, appliances, fixtures, equipment or devices produced by it for sale or lease; [(9)] (10) employees of stage and theatrical companies performing the operation, installation and maintenance of electrical equipment if such installation commences at an outlet receptacle or connection previously installed by persons licensed to make such installation; [(10)] (11) employees of carnivals, circuses or similar transient amusement shows who install electrical work, provided such installation shall be subject to the approval of the State Fire Marshal prior to use as otherwise provided by law and shall comply with applicable municipal ordinances and regulations; [(11)] (12) persons engaged in the installation, maintenance, repair and

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

36

37

38

39

40

41

42

43

44

45

46

47

service of glass or electrical, plumbing, fire protection sprinkler systems, solar, heating, piping, cooling and sheet metal equipment in and about single-family residences owned and occupied or to be occupied by such persons; provided any such installation, maintenance and repair shall be subject to inspection and approval by the building official of the municipality in which such residence is located and shall conform to the requirements of the State Building Code; [(12)] (13) persons who install, maintain or repair glass in a motor vehicle owned or leased by such persons; [(13)] (14) persons or entities holding themselves out to be retail sellers of glass products, but not such persons or entities that also engage in automotive glass work or flat glass work; [(14)] (15) persons who install preglazed or preassembled windows or doors in residential or commercial buildings; [(15)] (16) persons registered under chapter 400 who install safety-backed mirror products or repair or replace flat glass in sizes not greater than thirty square feet in residential buildings; [(16)] (17) sheet metal work performed in residential buildings consisting of six units or less by new home construction contractors registered pursuant to chapter 399a, by home improvement contractors registered pursuant to chapter 400 or by persons licensed pursuant to this chapter, when such work is limited to exhaust systems installed for hoods and fans in kitchens and baths, clothes dryer exhaust systems, radon vent systems, fireplaces, fireplace flues, masonry chimneys or prefabricated metal chimneys rated by the Underwriter's Laboratory or installation of stand-alone appliances including wood, pellet or other stand-alone stoves that are installed in residential buildings by such contractors or persons; [(17)] (18) employees of or any contractor employed by and under the direction of a properly licensed solar contractor, performing work limited to the hoisting, placement and anchoring of solar collectors, photovoltaic panels, towers or turbines; and [(18)] (19) persons performing swimming pool maintenance and repair work authorized pursuant to section 20-417aa.

Sec. 2. Section 20-330 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

49

50

51

52

53

54

55

56

57

58

59

60

61

62

63

64

65

66

67

68

69

70

71

72

73

74

75

76

77

78

79

As used in this chapter:

83

84

85

86

87

88

89

90

91

92

93

94

95

96

97

98

99

100

101

102

103

104

105

106

107

108

109

110

111

112

113

114

115

(1) "Contractor" means any person regularly offering to the general public services of such person or such person's employees in the field of electrical work, plumbing and piping work, solar work, heating, piping, cooling and sheet metal work, fire protection sprinkler systems work, elevator installation, repair and maintenance work, irrigation work, automotive glass work or flat glass work, as defined in this section;

- (2) "Electrical work" means the installation, erection, maintenance, alteration or repair of any wire, cable, conduit, busway, raceway, support, insulator, conductor, appliance, apparatus, fixture or equipment that generates, transforms, transmits or uses electrical energy for light, heat, power or other purposes, but does not include low voltage wiring, not exceeding twenty-four volts, used within a lawn sprinkler system;
- (3) "Plumbing and piping work" means the installation, repair, replacement, alteration or maintenance of gas, water and associated fixtures, tubing and piping mains and branch lines up to and including the closest valve to a machine or equipment used in the production process, laboratory equipment, sanitary equipment, other than subsurface sewage disposal systems, fire prevention apparatus, all water systems for human usage, sewage treatment facilities and all associated fittings within a building and includes lateral storm and sanitary lines from buildings to the mains, process piping, swimming pools and pumping equipment, and includes making connections to back flow prevention devices, and includes low voltage wiring, not exceeding twenty-four volts, used within a lawn sprinkler system, but does not include (A) solar work, except for the repair of those portions of a solar hot water heating system that include the basic domestic hot water tank and the tie-in to the potable water system, (B) the installation, repair, replacement, alteration or maintenance of fire prevention apparatus within a structure, except for standpipes that are not connected to sprinkler systems, [and] (C) medical gas and vacuum

systems work, and (D) millwright work involved in the tubing and piping mains and branch lines up to and including the closest valve to a machine or equipment used in the production process. For the purposes of this subdivision, "process piping" means piping or tubing that conveys liquid or gas that is used directly in the production of a chemical or a product for human consumption;

- (4) "Solar thermal work" means the installation, erection, repair, replacement, alteration, or maintenance of active, passive and hybrid solar systems that directly convert ambient energy into heat or convey, store or distribute such ambient energy;
- (5) "Heating, piping and cooling work" means (A) the installation, 126 127 repair, replacement, maintenance or alteration of any apparatus for 128 piping, appliances, devices or accessories for heating systems, 129 including sheet metal work, (B) the installation, repair, replacement, 130 maintenance or alteration of air conditioning and refrigeration 131 systems, boilers, including apparatus and piping for the generation or 132 conveyance of steam and associated pumping equipment and process piping and the installation of tubing and piping mains and branch 133 134 lines up to and including the closest valve to a machine or equipment 135 used in the production process, but not including millwright work, 136 and (C) on-site operation, by manipulating, adjusting or controlling, 137 with sufficient technical knowledge, as determined by 138 commissioner, (i) heating systems with a steam or water boiler 139 maximum operating pressure of fifteen pounds per square inch gauge 140 or greater, or (ii) air conditioning or refrigeration systems with an 141 aggregate of more than fifty horsepower or kilowatt equivalency of 142 fifty horsepower or of two hundred pounds of refrigerant. Heating, 143 piping and cooling work does not include solar work or medical gas 144 and vacuum systems work or the passive monitoring of heating, air 145 conditioning or refrigeration systems. For the purposes of this 146 subdivision, "process piping" means piping or tubing that conveys 147 liquid or gas that is used directly in the production of a chemical or a 148 product for human consumption;

122

123

124

149 (6) "Apprentice" means any person registered with the Labor 150 Department for the purpose of learning a skilled trade;

- (7) "Elevator installation, repair and maintenance work" means the installation, erection, maintenance and repair of all types of elevators, dumb waiters, escalators, and moving walks and all mechanical equipment, fittings, associated piping and wiring from a source of supply brought to the equipment room by an unlimited electrical contractor for all types of machines used to hoist or convey persons or materials, but does not include temporary hoisting machines used for hoisting materials in connection with any construction job or project;
- 159 (8) "Elevator maintenance" means the lubrication, inspection and 160 replacement of controls, hoistway and car parts;
  - (9) "Fire protection sprinkler systems work" means the layout, onsite fabrication, installation, alteration, maintenance or repair of any automatic or manual sprinkler system designed for the protection of the interior or exterior of a building or structure from fire, or any piping or tubing and appurtenances and equipment pertaining to such system including overhead and underground water mains, fire hydrants and hydrant mains, standpipes and hose connections to sprinkler systems, sprinkler tank heaters excluding electrical wiring, air lines and thermal systems used in connection with sprinkler and alarm systems connected thereto, foam extinguishing systems or special hazard systems including water spray, foam, carbon dioxide or dry chemical systems, halon and other liquid or gas fire suppression systems, but does not include (A) any engineering design work connected with the layout of fire protection sprinkler systems, or (B) any work performed by employees of or contractors hired by a public water system, as defined in subsection (a) of section 25-33d;
  - (10) "State Fire Marshal" means the State Fire Marshal or any member of the Division of State Police to whom the Commissioner of Public Safety has delegated powers under section 29-291;
- 180 (11) "Journeyman sprinkler fitter" means a specialized pipe fitter

151

152

153

154

155

156

157

158

161

162

163

164

165

166

167

168

169

170

171

172

173

174

175

176

177

178

181 craftsman, experienced and skilled in the installation, alteration, 182 maintenance and repair of fire protection sprinkler systems;

- 183 (12) "Irrigation work" means making the connections to back flow 184 prevention devices, and low voltage wiring, not exceeding twenty-four 185 volts, used within a lawn sprinkler system;
- 186 "Sheet metal work" means the installation, erection, (13)187 replacement, repair or alteration of duct work systems, both ferrous 188 and nonferrous;
- 189 (14) "Journeyman sheet metal worker" means an experienced 190 craftsman skilled in the installation, erection, replacement, repair or 191 alteration of duct work systems, both ferrous and nonferrous;
- 192 (15) "Automotive glass work" means installing, maintaining or 193 repairing fixed glass in motor vehicles;
- 194 (16) "Flat glass work" means installing, maintaining or repairing 195 glass in residential or commercial structures;
  - (17) "Medical gas and vacuum systems work" means the work and practice, materials, instrumentation and fixtures used in the construction, installation, alteration, extension, removal, repair, maintenance or renovation of gas and vacuum systems and equipment used solely to transport gases for medical purposes and to remove liquids, air-gases or solids from such systems;
- 202 (18) "Solar electricity work" means the installation, erection, repair, 203 replacement, alteration, or maintenance of photovoltaic or wind 204 generation equipment used to distribute or store ambient energy for heat, light, power or other purposes to a point immediately inside any 205 structure or adjacent to an end use;
  - (19) "Active solar system" means a system that uses an external source of energy to power a motor-driven fan or pump to force the circulation of a fluid through solar heat collectors and which removes the sun's heat from the collectors and transports such heat to a location

196

197

198

199

200

201

206

207

208

209

- 211 where it may be used or stored;
- 212 (20) "Passive solar system" means a system that is capable of 213 collecting or storing the sun's energy as heat without the use of a 214 motor-driven fan or pump;
- 215 (21) "Hybrid solar system" means a system that contains 216 components of both an active solar system and a passive solar system; 217 [and]
- (22) "Gas hearth product work" means the installation, service or repair of a propane or natural gas fired fireplace, fireplace insert, stove or log set and associated venting and piping that simulates a flame of a solid fuel fire. "Gas hearth product work" does not include (A) fuel piping work, (B) the servicing of fuel piping, or (C) work associated with pressure regulating devices, except for appliances gas valves; and
  - (23) "Millwright work" means the maintenance or construction of industrial machinery used in the production process.

This act shall take effect as follows and shall amend the following sections:				
sections.				
Section 1	July 1, 2009	20-340		
Sec. 2	from passage	20-330		

LAB Joint Favorable Subst.

224

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

### **OFA Fiscal Note**

### State Impact:

Agency Affected	Fund-Effect	FY 10 \$	FY 11 \$
Consumer Protection, Dept.	GF - Revenue Gain	Significant	Significant

Note: GF=General Fund

### **Municipal Impact:** None

### Explanation

The bill results in a significant revenue gain to the state as it requires plumbers and electricians hired by the state on or after July 1, 2009 to be fully licensed by the Department of Consumer Protection (DCP). The actual revenue gain is dependent upon the number of such personnel hired.

### The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to inflation.

# OLR Bill Analysis sSB 978

## AN ACT REQUIRING OCCUPATIONAL LICENSING FOR CERTAIN STATE EMPLOYEES.

### **SUMMARY:**

This bill requires plumbers and electricians hired by the state on or after July 1, 2009 to be fully licensed by the Department of Consumer Protection (DCP). Current law exempts plumbers and electricians hired by any federal, state, or municipal agency from meeting the occupational licensing requirements established for plumbers and electricians selling their services to the general public.

The bill also requires people who:

- 1. install, repair, replace, alter, or maintain gas or water tubing and piping mains and branch lines up to and including the closest valve to a machine or equipment used in a production process to be licensed as plumbing and piping workers and
- 2. install air conditioning and refrigeration tubing and piping mains and branch lines up to and including the closest valve to a machine or equipment used in a production process to be licensed as heating, piping, and cooling workers.

The bill exempts from the new requirement millwrights who perform this type of work. Under the bill, "millwright work" means the maintenance or construction of industrial machinery used in the production process.

EFFECTIVE DATE: July 1, 2009

#### BACKGROUND

### Licensing Examining Boards

State law creates an Examining Board for Plumbing and Piping Work and an Examining Board for Heating, Piping, Cooling, and Sheet Metal Work. As with other occupational licensing boards in DCP, these boards set occupational standards to establish contractor and journeyman licenses, work with DCP to hold licensing exams, hold disciplinary hearings as needed, and conducts other related activities.

### Relationship Between DCP and its Boards

State law establishes a uniform system for DCP and its boards, which have the power to determine who qualifies for a license and to enforce standards by disciplining licensees. The law establishes DCP's duties to the boards, which include receiving complaints, carrying out investigations, and performing administrative tasks, such as physically issuing licenses and renewals.

### **COMMITTEE ACTION**

Labor and Public Employees Committee

Joint Favorable Substitute Yea 11 Nay 0 (03/10/2009)